

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SP-02 USIA-06 AID-05 EB-07 NSC-05

CIEP-01 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00

COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03 LAB-04

SIL-01 H-02 L-03 PRS-01 /084 W
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FM AMEMBASSY LIMA

TO SECSTATE WASHDC 1816

INFO AMEMBASSY BOGOTA

AMEMBASSY CARACAS

AMEMBASSY LA PAZ

AMEMBASSY QUITO

AMEMBASSY SANTIAGO

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E.O. 11652: N/A

TAGS: ECIN, BL, CI, CO, EC, PE, VE

SUBJECT: ANDEAN PACT COMMISSION AGAIN DELAYS FORMAL MEETING

REF: LIMA 7443

1. THE FORMAL REOPENING OF THE TWENTIETH ORDINARY SESSION OF THE ANDEAN PACT COMMISSION DID NOT TAKE PLACE SEPTEMBER 14. AS SCHEDULED. THE SIX REPRESENTATIVES MET FOR SEVERAL HOURS IN THE MORNING INFORMALLY AND REPORTEDLY CONTINUED THEIR DISCUSSIONS THROUGHOUT THE AFTERNOON AND MUCH OF THE EVENING SOMEWHERE OUTSIDE THE PACT HEADQUARTERS. REOPENING FORMALITIES ARE SCHEDULED FOR TODAY (SEPTEMBER 15) AND THE RESULTS OF THE INFORMAL DISCUSSIONS WILL BE EVIDENT SOON THEREAFTER. EXCEPT FOR THE OBLIGATORY EXPRESSIONS OF OPTIMISM AND GOOD WILL ON ARRIVAL ALL PARTICIPANTS HAVE BEEN EXTREMELY UNCOMMUNICATIVE.

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2. THIS MORNING EMBOFF VISITED JAVIER SILVA RUETE,

PRESENTLY COORDINATOR WITH THE ANDEAN DEVELOPMENT CORPORATION AND FORMER LONG-TERM EXECUTIVE SECRETARY OF THE JUNTA. HIS OBSERVATIONS ON THIS PERIOD OF UNCERTAINTY ARE OF SOME INTEREST BASED ON HIS EXPERIENCE. SILVA RUETE SAID HE HAS TRADITIONALLY BEEN AN OPTIMIST, BUT THIS TIME HE IS PESSIMISTIC. HE RECEIVED THE IMPRESSION FROM TALKING TO PARTICIPANTS THE PREVIOUS EVENING THAT THERE WAS ABSOLUTELY NO GIVE IN CHILE'S POSITION. IN ANY CASE, THERE IS A BASIC PHILOSOPHICAL DIVISION BETWEEN THE FIVE WHO FAVOR A CONTINUATION OF PROTECTIONIST POLICIES TO FOSTER DEVELOPMENT AND CHILE, WHICH IS MOVING IN THE OPPOSITE DIRECTION TOWARD A LESS REGULATED ECONOMY. THE DIVISION IS PROBABLY TOO PROFOUND TO BE PAPERED OVER.

3. AS FOR THE FUTURE, SILVA RUETE SAID THERE WAS A STRONG WILL TO CONTINUE THE INTEGRATION MOVEMENT WITH OR WITHOUT CHILE WHICH HAD NOT REALLY BEEN PART OF THE MOVEMENT FOR THE PAST YEAR OR SO. THE PACT HAD BEGUN WITH FIVE MEMBERS AND WOULD CONTINUE WITH FIVE, MUCH STRENGTHENED BY THE REPLACEMENT OF CHILE BY VENEZUELA. HE DID NOT EXPECT A COMPLETE RUPTURE. CHILE WOULD REMAIN IN AN UNDEFINED STATE OF LIMBO. HE SUGGESTED IT MIGHT BE PROPER TO SPEAK OF A "FIVE AND A HALF MEMBER" PACT. THE DOOR FOR RE-ENTRY SHOULD NOT BE CLOSED. POLITICAL ORIENTATION CAN SHIFT RAPIDLY IN LATIN AMERICA AS EVIDENCED BY CHANGES IN PERU, BOLIVIA, AND CHILE SINCE THE SIGNING OF THE PACT. ANOTHER SWING COULD BRING CHILE INTO CLOSER ACCORD WITH ITS NEIGHBORS. SILVA RUETE WAVED ASIDE A QUESTION ON THE LEGAL IMPLICATIONS OF CHILE'S EXCLUSION SAYING INTERNATIONAL LAW IS CREATED ANEW WITH EACH CASE, AND IN THE END CONSISTS OF WHAT A POWERFUL COUNTRY OR GROUP OF SMALLER COUNTRIES WANT TO ACHIEVE. THE FIVE WANT TO CONTINUE AND WILL FIND MEANS TO DO SO.

4. COMMENT: HOWEVER UNTIDY SILVA RUETE'S ANTICIPATED SOLUTION -- THE FIVE AND A HALF MEMBER PACT -- MAY BE FROM LEGAL AND ORGANIZATIONAL STANDPOINTS, IT IS CONSISTENT WITH THE IMPROVISATIONAL HISTORY OF THE LIMITED OFFICIAL USE

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PACT AND THUS WOULD PROBABLY BE ACCEPTABLE TO THE PARTICIPANTS. DEAN

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